

LAKEWAY AREA
METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION
Joint Meeting-TAC & Executive Board
Wednesday, November 12, 2025 | 10 am
Agenda

Morristown City Center
100 W. 1st North Street
Morristown TN. 37814



1. **Public Comment**
2. **Approval of the October 2, 2025 TAC & October 8, 2025 Executive Board meeting minutes.**
3. **Election of Executive Board Officers (Chair-Vice Chair)**
Vote was tabled at the October meeting. Members may hold the seat for one (1) year, for consecutive terms, with no limitations. Current Chair: Mark Potts Vice Chair: Mike Patterson
4. **Approval of the FFY 2026-2029 TIP Resolution 25-011**
The FFY2023-2026 has been in the review process with the public notice posted for comments and no comments have been received. The plan is financially constrained. Staff recommends approval as submitted.
5. **Performance Measures (PM1) Resolution 25-010**
This adoption is done on an annual basis, and staff recommends following the TDOT performance targets as submitted.
6. **2026 Meeting Schedule**
Note: Proposed change to meeting location-All meetings to be moved to the Morristown Regional Airport-5243 Airport Road Morristown, TN. 37814
7. **Information & Updates**
FHWA/FTA/TDOT
8. **Other Business**
Annual obligation report-no action required
9. **Adjournment**

Lakeway Area Metropolitan Transportation Planning Organization
Minutes-Annual Technical Advisory Committee (TAC)
October 2, 2025

Board Members Present

Andrew Ellard, Morristown City Administrator
James Gallup, Jefferson City Manager
Porter Massengill, Director of Public Works, Jefferson City
Ekem Amonoo Lartson, ETDD RPO Coordinator
Gayla Webb, ETDD RPO Coordinator
Mike Richardson, Hamblen County Asst. Road Superintendent
Troy Ebbert, TDOT

Others

Mike Conger, Knox TPO
Tina Whitaker, LAMTPO
Jordon Clark, LJA

1. Public Comment-None

2. Approval of the July 9, 2025 Joint Meeting Minutes

Porter Massengill made a motion to approve the minutes as presented, seconded by Troy Ebbert. All in favor. Motion carried.

3. Election of Officers (Chair & Vice-Chair)

James Gallup nominated Andrew Ellard for the position of Chairman, with the motion seconded by Porter Massegill. As no other nominations were made, the motion was unanimously approved. Chairman Andrew Ellard then nominated Mike Richardshon for Vice-Chair, seconded by James Gallup. With no additional nominations, the motion was unanimously approved.

4. Approval of the Air Quality Conformity Determination Report & Resolution 2025-009

Mike Conger, Knoxville TPO Senior PE gave a background of the Clean Air Act and EPA Standards regarding the 6 “Criteria” pollutants set by EPA. He explained how our area was found non-compliant with two pollutants, and how transportation conformity is a link between Air Quality and Transportation Planning. The Knoxville TPO staff prepared the Air Quality Determination Report Resolution as required for the adoption of the 26-29 Transportation Improvement Program (TIP). A public notice was posted in local newspapers and the Knoxville & LAMTPO websites for the required 30-day public comment period. Motion by James Gallup, seconded by Troy Ebbert to approve the resolution as presented. All were in favor. Motion carried

5. Discussion of the Draft FFY 2026-2019 TIP.

Tina Whitaker, MPO Coordinator, explained to the board that this is core a planning document required for the MPO and documents on how federal funds will be programmed and expended on transportation projects within planning area. The TIP is developed every 4 years and describes each project, estimated costs, and the year the project or project phases are scheduled for implementation. The TIP must be consistent with the Long-Range Transportation Plan and must be financially constrained by funding sources. There was discussion concerning the TIP projects and funding concerns for a project in Jefferson City. No action is required currently. The adoption of the Final Draft will be at the special meeting in November with all required documents posted online for public review and comments.

6. Approval of the 2026 meeting schedule.

Board members agreed to keep both meetings separate (TAC and Executive Board), changing the time from 9:00 a.m. to 10:00, and having a joint meeting on January 7th due to the holiday. It was also mentioned that the meeting location could be moved to the Morristown Regional Airport's conference room if it were available. Motion by James Gallup, seconded by Mike Richardson, to make the recommendation changes by the board. All in favor. Motion carried.

7. Information & Updates FHWA/FTA/TDOT

Troy Ebbert, TDOT, announced the 2025 TPG Application that will be open until October 31, 2025 to whomever is interested. Also, the State Infrastructure Fund Kickoff is a critical funding mechanism designed to support local government units in the development and improvement of transportation infrastructure across TN.

8. Other Business

Special Called Meeting for TIP adoption

Motion by James Gallup, seconded by Troy Ebbert to recommend Wednesday, November 12th at 10:00, Morristown City Center for the Special called meeting. All in favor. Motion carried.

9. Adjournment

With no other business, the meeting was adjourned.

Tina Whitaker

11-12-25

Lakeway Area Metropolitan Transportation Planning Organization
Minutes-Annual Executive Board Meeting
Wednesday, October 8, 2025

Board Members Present

Mayor Gary Chesney, Morristown City
James Gallup, Jefferson City Manager
Jeramy Stewart, White Pine Public Works
Stacy Morris, TDOT Planning Manager

Others

Steve Neilson, Morristown Development Director
Matt Meservy, Director TDOT Planning Division
Ann Marie Anway, TDOT MPO Team Lead
Tina Whitaker, MPO Coordinator

1. Vote for Chairman to conduct the meeting due to the Chair and Vice-chair absence.

Motion by James Gallup, seconded Jeramy Stewart to appoint Mayor Chesney to reside over the meeting. All in favor. Motion carried.

2. Public Comment-None

3. Approval of the July 9, 2025 Joint Meeting Minutes

Motion by Jeramy Stewart, seconded by James Gallup to approve the minutes as presented. All in favor. Motion carried.

4. Election of Officers

Motion by James Gallup, seconded by Gary Chesney to move this item to the next meeting due to the absence of several voting members. All in favor. Motion carried.

5. Air Quality Conformity Determination Report-Resolution 2025-009

Tina Whitaker, MPO Coordinator gave a brief background of the Clean Air Act and EPA standards regarding the 6 “Criteria” pollutants Standards set by EPA. She explained how our area was found non-compliant with two pollutants, and how the transportation conformity is the link between Air Quality and Transportation Planning. The Knoxville TPO staff prepared the Air Quality Conformity Determination Report as required for the adoption of the 26-29 Transportation Improvement Program (TIP). A public notice was posted in local newspapers and the Knoxville and LAMTPO websites for the required 30-day public comment period.

Motion by James Gallup, seconded by Jeramy Stuart to approve the resolution as presented.
All were in favor. Motion carried.

6. Discussion of the Draft FFY 2026-2029 TIP.

Tina Whitaker, MPO Coordinator, explained to the board that this is core a planning document required for the MPO and documents on how federal funds will be programmed and expended on transportation projects within planning area. The TIP is developed every 4 years and describes each project, estimated costs, and the year the project or project phases are scheduled for implementation. The TIP must be consistent with the Long-Range Transportation Plan and must be financially constrained by funding sources. There was discussion concerning the TIP projects and funding concerns for a project in Jefferson City. No action is required currently. The adoption of the Final Draft will be at the special meeting in November with all required documents posted online for public review and comments.

7. Approval of the 2026 meeting schedule

This item was tabled to the next meeting.

8. Information & Updates FHWA/FTA/TDOT

Stacy Morrison, TDOT representative announce the 2025 TPG Application that will be open until October 31, 2025 to whomever is interested. Also, the State Infrastructure Fund Kickoff is a critical funding mechanism designed to support local government units in the development and improvement of transportation infrastructure across TN.

9. Other Business

Special Called Joint Meeting for the TIP adoption on November 12th 10 am, Morriston City Center.

10. Adjournment

With no other business, the meeting was adjourned.

Tina Whitaker

11-12-25

Lakeway Area Metropolitan Transportation Planning Organization (LAMTPO)
Morristown, TN – Jefferson City, TN – White Pine, TN – Hamblen County, TN – Jefferson County, TN

RESOLUTION 2025- 011

A RESOLUTION BY THE LAKEWAY AREA METROPOLITAN TRANSPORTATION ORGANIZATION (LAMTPO) ADOPTING THE FEDERAL FISCAL YEAR (FFY) 2026-2029 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

WHEREAS, in accordance with the Federal requirements of the US Dept. of Transportation, the elements of the transportation planning process are to receive final approval from the Executive Board of the local Metropolitan Transportation Planning Organization, and

WHEREAS, a Transportation Improvement Program (TIP) must be updated at least every four (4) years; and

WHEREAS, no local highway and transit projects are eligible for Federal funds until they are programmed in the Transportation Improvement Program (TIP); and

WHEREAS, this TIP is a subset of the adopted 2050 Metropolitan Transportation Plan; and

WHEREAS, the Federal Fiscal Year (FFY) 2026-2029 TIP has been prepared by the local planning staff and the Technical Advisory Committee subcommittee, with an endorsement from the LAMTPO Technical Advisory Committee;

NOW, THEREFORE BE IT RESOLVED BY THE LAKEWAY AREA METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION (LAMTPO) EXECUTIVE BOARD;

That the requirements of the 23 CFR (Code of Federal Regulations) 450.324 (Transportation Improvement Program, General) are met and this resolution be adopted as an endorsement of the FFY2026-2029 Transportation Improvement Program (TIP).



Chair, LAMTPO Executive Board

11-12-25

Date

Lakeway Area Metropolitan Transportation Planning Organization (LAMTPO)
Morristown, TN – Jefferson City, TN – White Pine, TN – Hamblen County, TN – Jefferson County, TN

**METROPOLITAN TRANSPORTATION PLANNING
PROCESS CERTIFICATION**

In accordance with 23 CFR 450.336, the Lakeway Metropolitan Transportation Planning Organization and the Tennessee Department of Transportation hereby certify that the metropolitan transportation planning process is addressing major issues facing the Morristown, TN urbanized area, and is being carried out in accordance with the following requirements:

- I. 23 U.S.C. 134 and 135, 49 U.S.C. 5303 and 5304 (Highways and Transit).
- II. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000 d-1) and 49 CFR part 21.
- III. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity.
- IV. Section 1101(b) of the FAST Act (Pub. L. 114-57) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in USDOT-funded projects.
- V. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts.
- VI. Provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq) and 49 CFR parts 27, 37, and 38.
- VII. In nonattainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended, 42 U.S.C. 7504, 7506 (c) and (d), and 40 CFR part 93.
- VIII. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance.
- IX. Section 324 of Title 23 U.S.C. regarding the prohibition of discrimination based on gender.
- X. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

Signature: Mark Potts Date: November 12, 2025
Print Name: Mark Potts
Title: Jefferson County Mayor
LAMTPO Executive Board Chair

Date: _____
Matt Meservy
Director, TDOT Program Development & Administration Division

Lakeway Area Metropolitan Transportation Planning Organization (LAMTPO)

RESOLUTION 25-010

SUPPORTING THE SAFETY PERFORMANCE MEASURE TARGETS FOR THE STATE OF TENNESSEE

WHEREAS, the Lakeway Area Metropolitan Transportation Planning Organization (LAMTPO) is the organization responsible for planning an efficient transportation system in the Lakeway Region and for the appropriate use of federal transportation funds in the area; and

WHEREAS, in 2012 Congress passed the Moving Ahead for Progress in the 21st Century (MAP-21) and Fixing America's Surface Transportation (FAST) Act that mandate the establishment of a performance and outcome-based program for transportation decision; and

WHEREAS, a national goal has been established to achieve a significant reduction in traffic fatalities and serious injuries on all public roads; and

WHEREAS, the Safety Performance Management Measures regulations support the Highway Safety Improvement Program (HSIP) and require State DOTs and MPOs to set Safety Performance Measure Targets, which apply to all public roads, for five (5) areas; including number of fatalities, rate of serious injuries per 100 VMT, and number of non-motorized fatalities and serious injuries; and

WHEREAS, MPOs have 180 days following the establishment and reporting of the State targets in the HSIP Annual Report to decide regarding whether to support each state's targets or to establish their own; and

WHEREAS, Official reporting of all 5 PM1 targets by TDOT occurred through the Highway Safety Improvement Program (HSIP) in August 2025; and

WHEREAS, the 2022-2026 Safety Performance Measure Targets adopted by the State are shown on the next page, and

WHEREAS, the LAMTPO Technical Advisory Committee (TAC) and Executive Board approved and supported the Tennessee Department of Transportation (TDOT) 2022-2026 PM1 Safety Performance Measure Targets as shown on Attachment A; and

BE IT FURTHER RESOLVED that the LAMTPO Executive Board hereby approves and supports TDOT's 2025 Safety Performance Measure Targets at their scheduled meeting on November 12, 2025.



Executive Board Chair, LAMTPO



Date

Attachment A



2025 Safety Targets Verification

Please review the 2022-2026 PM1 Safety Performance targets and justifications TDOT submitted to the Federal Highway Administration. The targets have been reviewed and approved by TDOT executive leaders. Official reporting of all 5 safety targets by TDOT occurred through the Highway Safety Improvement Program in August 2025. THSO submitted the 2023 Triennial Highway Safety Plan, which included the targets for the three common safety performance measures (number of fatalities, fatality rate, and number of serious injuries).

For each measure, MPOs can choose to support the statewide PM1 target or establish their own numerical target. Those decisions must be made within 180 days after State targets have been officially reported (no later than February 27, 2026). MPOs must make a determination for Number of Fatalities, Fatality Rate, Number of Serious Injuries, Serious Injury Rate, and Number of Non-Motorized Fatalities and Serious Injuries

Provided in the table below are the 2020-2024 Baseline Performance Cycle data TDOT used in target setting:

Performance Measures	2020	2021	2022	2023	2024	Anticipated Baseline*
Fatalities	1,217	1,327	1,313	1,323	1,196	1,275.2
Serious Injuries	5,536	6,015	5,883	6,068	5,829	5,866.2
Fatality Rate (per HMVMT)	1.593	1.607	1.578	1.586	1.516	1.576
Serious Injury Rate (per HMVMT)	7.247	7.282	7.069	7.275	7.387	7.252
Number of Non-motorized Fatalities and Serious Injuries Combined	557	616	699	644	617	626.6

*The Federal Highway Administration (FHWA) is responsible for calculating baselines. This table identifies baselines TDOT anticipates will be published by FHWA at their [State Performance Dashboard and Reports](#) webpage.

Any adjustments to the targets or annual baseline data requested by FHWA will be communicated to the MPOs. Since baseline data is still preliminary at the time of reporting to FHWA, TDOT does not anticipate these will be the actual baselines used to assess the state's performance in December 2027.

2025 Safety Targets Verification

The following information provided in this document is as described in the draft HSIP Annual Report. For questions about the 2025 HSIP reporting requirements, please contact Brandon Darks at Brandon.Darks@tn.gov or (615) 253-3999.

34. Safety Performance Targets

Calendar Year 2026 Targets *

Number of Fatalities

1253.9

Describe the basis for established target, including how it supports SHSP goals.

The target was determined by averaging the number of fatalities in 2022, 2023, 2024 and projected fatalities for 2025 and 2026. To project fatalities for 2025 and 2026, the average percent change of 1.26% in serious injuries from the baseline performance period (2020-2024) was applied as the annual percent change from 2024 to 2025 and 2025 to 2026. The target was approved by TDOT leadership.

Number of Serious Injuries

5924.8

Describe the basis for established target, including how it supports SHSP goals.

The target was determined by averaging the number of serious injuries in 2022, 2023, 2024 and projected serious injuries for 2025 and 2026. To project serious injuries for 2025 and 2026, the average percent change of 1.06% in serious injuries from the baseline performance period (2020-2024) was applied as the annual percent change from 2024 to 2025 and 2025 to 2026. The target was approved by TDOT leadership.

Fatality Rate

1.554

Describe the basis for established target, including how it supports SHSP goals.

The target was determined by calculating and averaging the fatality rate per 100 million VMT for 2022, 2023, 2024, and 2025 and 2026 with projected fatalities. For the years 2025 and 2026, the 2024 VMT estimate was applied with a 0% increase in VMT. The same projected numbers used to calculate the Number of Fatalities target for the 2022-2026 performance cycle were used to calculate the individual rates for those years. The target was approved by TDOT leadership.

The target was determined by averaging the number of serious injuries in 2022, 2023, 2024 and projected serious injuries for 2025 and 2026. To project serious injuries for 2025 and 2026, the average percent change of 1.06% in serious injuries from the baseline performance period (2020-2024) was applied as the annual percent change from 2024 to 2025 and 2025 to 2026. The target was approved by TDOT leadership.

2025 Safety Targets Verification

Serious Injury Rate

7.349

Describe the basis for established target, including how it supports SHSP goals.

The target was determined by calculating and averaging the serious injuries rate per 100 million VMT for 2022, 2023, 2024, and 2025 and 2026 with projected serious injuries. For the years 2025 and 2026, the 2024 VMT estimate was applied with a 0% increase in VMT. The projected numbers used to calculate the Number of Serious Injuries target for the 2022-2026 performance cycle were used to calculate the individual rates for those years. The target was approved by TDOT leadership.

Total Number of Non-Motorized Fatalities and Serious Injuries

656.1

Describe the basis for established target, including how it supports SHSP goals.

The target was determined by averaging the number of non-motorized serious injuries and fatalities in 2022, 2023, 2024, and projected fatalities for 2025 and 2026. To project number of non-motorized fatalities and serious injuries in 2025 and 2026, the average percent change of 4.59% in serious injuries from the baseline performance period (2020-2024) was applied as the annual percent change from 2024 to 2025 and 2025 to 2026. The target was approved by TDOT leadership.



2026 MEETING SCHEDULE

Lakeway Area Metropolitan Transportation Planning Organization (LAMTPO)

LAMTPO	DATE	TIME	ADDRESS
JOINT	Wednesday, January 7, 2026	10:00 AM	Morristown Regional Airport, 5243 Airport Rd. Morristown TN. 37814
TAC	Thursday, April 2, 2026	10:00 AM	Morristown Regional Airport, 5243 Airport Rd. Morristown, TN. 37814
EXECUTIVE	Wednesday, April 8, 2026	10:00 AM	Morristown Regional Airport, 5243 Airport Rd. Morristown, TN. 37814
JOINT	Wednesday, July 8, 2026	10:00 AM	Morristown Regional Airport, 5243 Airport Rd. Morristown, TN. 37814
TAC	Thursday, October 1, 2026	10:00 AM	Morristown Regional Airport, 5243 Airport Rd. Morristown, TN. 37814
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